

WEST VIRGINIA LEGISLATURE

2025 REGULAR SESSION

Introduced

Senate Bill 856

BY SENATOR RUCKER

[Introduced March 20, 2025; referred
to the Committee on Government Organization]

1 A BILL to amend and reenact §23-2C-5, §23-4-1f, §33-2-15a, and §33-2-21a of the Code of West
2 Virginia, 1931, as amended; and to repeal §23-1-2, §23-1-17, §33-20-19, §33-20B-6, and
3 §33-20B-8, relating to the repeal or modification of reporting requirements; removing the
4 reporting requirement of the Insurance Commissioner to the Joint Committee on
5 Government and Finance regarding workers' compensation funds; removing the reporting
6 requirement of the Insurance Commissioner and Occupational Pneumoconiosis Board to
7 the Governor regarding occupational pneumoconiosis claims; removing the reporting
8 requirement of the Industrial Council to the Joint Committee on Government and Finance
9 regarding employer safety initiatives; removing the reporting requirement of employers to
10 the Insurance Commissioner regarding post-traumatic stress disorder claims; removing
11 the reporting requirement of the Insurance Commissioner to the Joint Committee of
12 Volunteer Fire Department and Emergency Medical Services regarding post-traumatic
13 stress disorder claims; requiring the Insurance Commissioner to post a flood insurance
14 notification to public entities on the agency's website; removing the reporting requirement
15 of the Insurance Commissioner to the Joint Committee on Government and Finance
16 regarding the status of the state agency workers' compensation program; removing the
17 publishing requirement of the Insurance Commissioner regarding automobile insurance
18 rates; removing the reporting requirement of the Insurance Commissioner to the Joint
19 Standing Committee of the Judiciary regarding medical malpractice insurance; and
20 removing the reporting requirement of insurance companies to the Insurance
21 Commissioner regarding civil actions filed against medical providers.

Be it enacted by the Legislature of West Virginia:

CHAPTER 23. WORKERS' COMPENSATION.

ARTICLE 1. GENERAL ADMINISTRATIVE PROVISIONS.

§23-1-2. Oversight of the workers' compensation commission.

1 [Repealed.]

§23-1-17. Annual report by the Insurance Commissioner and Occupational Pneumoconiosis Board.

1 [Repealed.]

ARTICLE 2C. EMPLOYERS' MUTUAL INSURANCE COMPANY.

§23-2C-5. Creation of the industrial council; duties.

1 (a) There is hereby created within the Office of the Insurance Commissioner an industrial
2 council.

3 (b) On or before July 1, 2005, the Governor, with the advice and consent of the Senate,
4 shall appoint five voting members to the industrial council who meet the requirements and
5 qualifications prescribed in this subsection. Two members of the West Virginia Senate and two
6 members of the West Virginia House of Delegates shall serve as advisory nonvoting members of
7 the board. The Governor shall appoint the legislative members to the board. No more than three
8 of the legislative members may be of the same political party. The Insurance Commissioner shall
9 serve as an advisory nonvoting member of the board.

10 (1) (A) Five members shall be appointed by the Governor with the advice and consent of
11 the Senate for terms that begin upon appointment after the effective date of this legislation and
12 expire as follows:

13 (i) One member shall be appointed for a term ending June 30, 2007;

14 (ii) Two members shall be appointed for a term ending June 30, 2008; and

15 (iii) Two members shall be appointed for a term ending June 30, 2009.

16 (B) Except for appointments to fill vacancies, each subsequent appointment shall be for a
17 term ending June 30 of the fourth year following the year the preceding term expired. In the event
18 a vacancy occurs, it shall be filled by appointment for the unexpired term. A member whose term
19 has expired shall continue in office until a successor has been duly appointed and qualified. No
20 member of the council may be removed from office by the Governor except for official misconduct,
21 incompetency, neglect of duty, or gross immorality.

22 (C) No appointed member may be a candidate for or hold elected office. Members may
23 be reappointed for no more than two full terms.

24 (2) Each of the appointed voting members of the council shall be appointed based upon
25 his or her demonstrated knowledge and experience to effectively accomplish the purposes of this
26 chapter. They shall meet the minimum qualifications as follows:

27 (A) Each shall hold a baccalaureate degree from an accredited college or university:
28 *Provided*, That no more than one of the appointed voting members may serve without a
29 baccalaureate degree from an accredited college or university if the member has a minimum of
30 15 years' experience in his or her field of expertise as required in this subdivision;

31 (B) Each shall have a minimum of 10 years' experience in his or her field of expertise. The
32 Governor shall consider the following guidelines when determining whether potential candidates
33 meet the qualifications of this subsection: Expertise in insurance claims management; expertise
34 in insurance underwriting; expertise in the financial management of pensions or insurance plans;
35 expertise as a trustee of pension or trust funds of more than 200 beneficiaries or \$300 million;
36 expertise in workers' compensation management; expertise in loss prevention and rehabilitation;
37 expertise in occupational medicine demonstrated by licensure as a medical doctor in West
38 Virginia and experience, board certification, or university affiliation; or expertise in similar areas
39 of endeavor;

40 (C) At least one shall be a certified public accountant with financial management or
41 pension or insurance audit expertise; at least one shall be an attorney with financial management
42 experience; one shall be an academician holding an advanced degree from an accredited college
43 or university in business, finance, insurance, or economics; and one shall represent organized
44 labor;

45 (D) The council shall appoint one member to serve as chairperson. The chairperson shall
46 serve for a one-year term and may serve more than one consecutive term. The council shall hold
47 meetings at the request of the chairperson or at the request of at least three of the members of

48 the council, but no less frequently than once every three months. The chairperson shall determine
49 the date and time of each meeting. Three members of the council constitute a quorum for the
50 conduct of the business of the council. No vacancy in the membership of the council shall impair
51 the right of a quorum to exercise all the rights and perform all the duties of the council. No action
52 shall be taken by the council except upon the affirmative vote of three members of the council.

53 (3)(A) Each voting appointed member of the council shall receive compensation of not
54 more than \$350 per day for each day during which he or she is required to and does attend a
55 meeting of the board.

56 (B) Each voting appointed member of the council is entitled to be reimbursed for actual
57 and necessary expenses incurred for each day or portion thereof engaged in the discharge of
58 official duties in a manner consistent with guidelines of the Travel Management Office of the
59 Department of Administration.

60 (C) Each member of the council shall be provided appropriate liability insurance, including,
61 but not limited to, errors and omissions coverage, without additional premium, by the state Board
62 of Risk and Insurance Management established pursuant to §29-12-1 *et seq.* of this code.

63 (c) The industrial council shall:

64 (1) In consultation with the Insurance Commissioner, establish operating guidelines and
65 policies designed to ensure the effective administration of the workers' compensation insurance
66 market in West Virginia.

67 (2) Review and approve, reject or modify rules that are proposed by the Insurance
68 Commissioner for operation and regulation of the workers' compensation insurance market before
69 the rules are filed with the Secretary of State. The rules adopted by the industrial council are not
70 subject to §29A-3-9 through §29A-3-16 of this code. The industrial council shall follow the
71 remaining provisions of said chapter for giving notice to the public of its actions and for holding
72 hearings and receiving public comments on the rules.

73 (3) In accordance with the laws and rules of West Virginia, establish and monitor
74 performance standards and measurements to ensure the timeliness and accuracy of activities
75 performed under chapter 23 of this code and applicable rules.

76 (4) Submit for approval by the Legislature, as an isolated and clearly discernable
77 component of the Insurance Commissioner's budget, a budget for the sufficient administrative
78 resources and funding requirements necessary for their duties under this article.

79 (5) Perform all record and information gathering functions necessary to carry out its duties
80 under this code.

81 ~~(6) Every two years, conduct an overview of the safety initiatives currently being utilized
82 or which could be utilized in the workers' compensation insurance market and report said finding
83 to the Joint Committee on Government and Finance. Each private carrier and self-insured
84 employer shall cooperate with the council in the performance of its duties to evaluate insurer
85 services provided to employers in controlling losses and providing information on the prevention
86 of industrial accidents or occupational diseases. Each employer, private carrier and self-insured
87 employer shall provide to the council, upon request, any information, statistics or data in its
88 records requested by the council in the performance of these duties.~~

89 ~~(7)~~ (6) Perform all other duties as specifically provided in this chapter for the industrial
90 council and those duties incidental thereto.

91 ~~(8)~~ (7) Establish a method of indexing claims of injured workers that will make information
92 concerning the injured workers of one insurer available to other insurers.

93 (A) Every insurer shall provide information, as required by the industrial council, for
94 establishing and maintaining the claims index.

95 (B) If an employee files a claim with an insurer, the insurer is entitled to receive from the
96 administrator a list of the prior claims of the employee. If the insurer desires to inspect the files
97 related to the prior claims, he or she must obtain the written consent of the employee or the

98 Insurance Commissioner or his or her designee. The use of the information contained in the files
99 is limited to the administration of the claim.

ARTICLE 4. DISABILITY AND DEATH BENEFITS.

**§23-4-1f. Certain psychiatric injuries and diseases not compensable; definitions;
legislative findings; terms. ~~report required.~~**

1 (a) Except as provided by this section, for the purposes of this chapter, no alleged injury
2 or disease may be recognized as a compensable injury or disease which was solely caused by
3 nonphysical means and which did not result in any physical injury or disease to the person
4 claiming benefits. Except as otherwise provided in this section, it is the purpose of this section to
5 clarify that so-called mental-mental claims are not compensable under this chapter.

6 (b) For the purposes of this section:

7 (1) "First responder" means a law-enforcement officer, firefighter, emergency medical
8 technician, paramedic, and emergency dispatcher;

9 (2) "Post-traumatic stress disorder" means a disorder that meets the diagnostic criteria for
10 post-traumatic stress disorder specified by the American Psychiatric Association in the Diagnostic
11 and Statistical Manual of Mental Disorders, fifth edition, or a later edition as adopted by rule of
12 the Insurance Commissioner; and

13 (3) "Licensed mental health provider" means a psychiatrist, psychologist, licensed
14 professional counselor, licensed marriage and family therapist, or licensed social worker who is
15 qualified to treat post-traumatic stress disorder.

16 (4) "Employer" means any entity that controls, consistent with the provisions of West
17 Virginia law relating to an employment relationship, the paid or volunteer employment of a first
18 responder eligible for benefits under this section.

19 (c) The Legislature finds that post-traumatic stress disorder is a unique medical condition.
20 Although it may manifest itself as a psychiatric condition that would be otherwise precluded from
21 workers' compensation coverage, post-traumatic stress disorder is an occupational hazard for

22 first responders, similar to members of the military serving in combat. The Legislature further finds
23 that because first responders are required to expose themselves to traumatic events during the
24 course of their employment and thus are at a recognized higher risk of developing post-traumatic
25 stress disorder, and because of the severe nature and debilitating effects of post-traumatic stress
26 disorder, it is the moral obligation of the state to permit coverage to this class of individuals for
27 their work-related disease.

28 (d)(1) Post-traumatic stress disorder suffered by a first responder may be recognized as
29 a compensable occupational disease under §23-4-1(f) of this code when:

30 (A) The employer has elected to provide coverage for post-traumatic stress disorder as
31 an occupational disease; and

32 (B) A diagnosis has been made by a licensed psychiatrist that the first responder suffered
33 from post-traumatic stress disorder due to exposure to an event or events that occurred in the
34 course of and resulting from the first responder's paid or volunteer covered employment:
35 *Provided*, That the provisions of this section shall apply only to a post-traumatic stress disorder
36 diagnosis made on or after July 1, 2021, or the first day of the employer's next workers'
37 compensation insurance policy or self-insurance program term for which post-traumatic stress
38 disorder coverage has been purchased or elected, whichever is later.

39 (2) While the diagnosis must be made by a licensed psychiatrist, mental health treatment
40 consistent for a post-traumatic stress disorder diagnosis may be offered by a licensed mental
41 health provider other than the diagnosing psychiatrist.

42 (3) A diagnosis of post-traumatic stress disorder under this section shall not include
43 consideration of any layoff, termination, disciplinary action, or any similar personnel-related action
44 taken in good faith by an employer.

45 (4) Benefits for a post-traumatic stress disorder diagnosis made under this section are
46 contingent upon the employer electing to provide coverage for post-traumatic stress disorder from

47 its workers' compensation insurance carrier or to provide for it through its self-insurance program,
48 whichever is applicable.

49 (5) The receipt of benefits is contingent on a claim being made within three years from
50 and after a licensed psychiatrist has made the claimant aware of a post-traumatic stress disorder
51 diagnosis in accordance with this section.

52 ~~(e) Any employer that elects to offer coverage to first responders for post-traumatic stress~~
53 ~~disorder under this section shall report post-traumatic stress disorder claims data to the Offices~~
54 ~~of the Insurance Commissioner directly or via the employer's private workers' compensation~~
55 ~~insurance carrier, whichever is applicable, beginning July 1, 2021, or from the first day of the~~
56 ~~employer's next workers' compensation insurance policy or self-insurance program term, which~~
57 ~~provides such elective coverage, whichever is later.~~

58 ~~(f) The Offices of the Insurance Commissioner shall report annually on claims data related~~
59 ~~to post-traumatic stress disorder claims for first responders to the Joint Committee on Volunteer~~
60 ~~Fire Department and Emergency Medical Services beginning January 1, 2022.~~

61 ~~(g)~~ (e) The amendments made to this section during the 2021 regular session of the
62 Legislature to recognize post-traumatic stress disorder as a compensable injury subject to the
63 provisions of this section shall expire on July 1, 2026, unless extended by the Legislature.

CHAPTER 33. INSURANCE.

ARTICLE 2. INSURANCE COMMISSIONER.

§33-2-15a. Annual flood insurance ~~communication~~ notification to public entities by commissioner.

1 ~~(a) The commissioner shall annually issue a communication to West Virginia state and~~
2 ~~local governmental entities and nonprofit organizations which shall have post a notification on the~~
3 ~~agency's website with the following objectives:~~

4 (1) To make state and local governmental entities and nonprofit organizations aware of
5 the 1988 amendments to the federal Robert T. Stafford Emergency Assistance and Disaster
6 Relief Act which impose penalties in the form of reductions in Federal Emergency Management
7 Agency disaster relief funds on public entities who fail to purchase adequate flood insurance on
8 all property located in identified flood hazard areas;

9 (2) To make state and local governmental entities and nonprofit organizations generally
10 aware of the magnitude of risk exposure and potential financial loss that may result from these
11 penalties; and

12 (3) To make state and local governmental entities and nonprofit organizations aware that
13 low-cost, federally subsidized flood insurance may be available through the National Flood
14 Insurance Program.

15 ~~(b) The commissioner may propose rules for legislative approval in accordance with the~~
16 ~~provisions of article three, chapter twenty-nine-a of this code to effectuate the provisions of this~~
17 ~~section.~~

§33-2-21a. State agency workers' compensation programs.

1 (a) The intent of this section is to provide a means of managing workers' compensation
2 coverage for persons directly employed by the State of West Virginia. For the purposes of this
3 section:

4 (1) "Discretionary participant" means the Parkways Authority, offices of the State Auditor,
5 the State Treasurer, the Secretary of State, the Attorney General, the Department of Agriculture,
6 the State Senate and House of Delegates or their related entities, the Supreme Court of Appeals,
7 the State Police, and any other spending unit of the state that is required by §11B-2-12 of this
8 code to provide a detailed expenditure schedule to the Secretary of Revenue in his or her capacity
9 as Director of the Budget: *Provided*, That the term "discretionary participant" does not include any
10 executive state entity other than the State Police and the Parkways Authority, any county board

11 of education, any other county entity or its instrumentality, or any municipality or its
12 instrumentality.

13 (2) "Executive state entity" means the Governor's Office and its affiliated entities, Bureau
14 of Senior Services, or any state department, division, fund, office, position, system, survey, or
15 other entity of state government, however designated, transferred to and incorporated in one of
16 the executive departments created in §5F-1-2 of this code, except the State Police, and that is
17 required by §11B-2-12 of this code to provide a detailed expenditure schedule to the Secretary of
18 Revenue in his or her capacity as Director of the Budget.

19 (b) Notwithstanding any provision of this code to the contrary, the commissioner has sole
20 responsibility for managing the workers' compensation risks of all executive state entities and for
21 supervising and controlling the workers' compensation programs for such entities: *Provided*, That
22 any discretionary participant may participate in the program upon application to the commissioner
23 under the same terms and conditions as are applicable to executive state entities: *Provided*,
24 ~~further~~ however, That a discretionary participant is, in accordance with rules governing the
25 program, permitted to withdraw from continued participation in the program.

26 (c) The commissioner may assess such fees or surcharges on participants in the program
27 necessary to manage the workers' compensation risks of those participants. All premiums, fees,
28 and surcharges shall be established in accordance with generally acceptable actuarial standards
29 applicable to workers' compensation coverage as to each participant and as to all participants in
30 the aggregate. The commissioner shall establish criteria for assessments of premiums, fees, and
31 surcharges designed to provide the most cost-efficient coverage for all participants.

32 (d) The provisions of §5A-3-1 *et seq.* of this code relating to the Purchasing Division of the
33 Department of Administration do not apply to any contract entered into by the commissioner in
34 furtherance of the requirements of this section: *Provided*, That those contracts shall be awarded
35 on a competitive basis.

36 (e)(1) There is hereby established the State Entities Workers' Compensation Program
37 Fund. All premiums, surcharges, assessments, deposits, or any other moneys or funds deposited
38 or otherwise designated or accruing to the fund as well as all earnings payable to it, shall be
39 deposited in the State Treasury to the credit of the fund. Expenditures from the fund shall be for
40 the purposes set forth in this section, are authorized from collections, and shall not revert to the
41 General Fund. The fund shall be a separate and distinct fund upon the books and records of the
42 Auditor and Treasurer, and disbursements therefrom shall be made upon requisitions signed by
43 the Insurance Commissioner.

44 (2) Any premiums, assessments or deposits or any other moneys or funds received for
45 the purposes of this section shall be invested by the State Treasurer at the request of the
46 commissioner.

47 (3) The Insurance Commissioner may borrow funds as is determined necessary from the
48 Insurance Commission Fund, created in ~~section thirteen-b, article three, chapter thirty-three~~ §33-
49 3-13b of this code, for the initial operations of the workers' compensation program for state
50 entities: *Provided*, That any borrowed funds shall be deposited to the credit of the State Entities
51 Workers' Compensation Program Fund: *Provided, however*, That these borrowed funds shall be
52 repaid, without interest, and redeposited to the credit of the Insurance Commission Fund as
53 determined by the Insurance Commissioner.

54 (f) The commissioner may promulgate emergency rules and shall propose for legislative
55 approval legislative rules, in accordance with the provisions of §29A-3-1 *et seq.* of this code, as
56 are necessary to provide for implementation and enforcement of the provisions of this section.

57 ~~(g) The commissioner shall submit reports on the status and progress of the program~~
58 ~~established in this section to the joint committee on government and finance monthly and upon~~
59 ~~request, together with any other specific information on the program requested by the committee.~~

60 ~~(h)~~ (g) The commissioner shall consult with the State Board of Risk and Insurance
61 Management to solicit any applicable experience and expertise in establishing and managing a
62 program to provide insurance coverage to state agencies.

ARTICLE 20. RATES AND RATING ORGANIZATIONS.

§33-20-19. Publication of automobile insurance rates.

1 [Repealed.]

ARTICLE 20B. RATES AND MALPRACTICE INSURANCE POLICIES.

§33-20B-6. Rate review and reporting.

1 [Repealed.]

**§33-20B-8. Insurers required to report results of civil actions against physicians or
 podiatrists; penalties for failure to report; notice and hearing.**

1 [Repealed.]